A serious work injury rarely stays in a neat box. Medical bills run through health insurance before the claim is accepted. A delivery driver is struck by a distracted motorist, so a third party is involved. Long before a settlement check arrives, letters start showing up with words like subrogation and lien in bold type. That is usually when clients call and say, I thought this was workers comp. Why are all these people asking for my money?

Subrogation and liens are not side notes. They shape the strategy of a case, the timing of settlements, and the money a worker actually takes home. Handled well, they protect an injured person from double payment and spread costs fairly among the parties who caused the harm. Handled poorly, they drain value and delay recovery. A seasoned workers compensation lawyer spends as much time untangling these issues as arguing over impairment ratings or return to work plans.

This guide explains the moving parts, the pressure points for negotiation, and the traps that catch even careful practitioners. I will use examples and plain numbers where possible. The details vary by state and by plan type, so treat the specifics as patterns and verify your own jurisdiction’s rules.

What subrogation really means in practice

Subrogation in the workers compensation setting is a substitution of rights. When a comp insurer pays benefits it believes should have been paid by someone else, the insurer can step into the injured worker’s shoes and recover from that someone else. That someone else might be a negligent driver, a property owner with a dangerous condition, a product manufacturer, or a health plan that should not have paid if comp was primary.

Liens are the flip side. A lienholder asserts the right to be repaid out of a settlement or judgment. The workers compensation carrier, a health insurer, Medicare, Medicaid, a disability plan, even a child support agency may assert a lien. Not every lien is valid, and not every valid lien is payable in full. The legal system recognizes limits, defenses, and equitable reductions.

What matters to an injured worker is the net. Who pays the medical expenses going forward, who gets reimbursed from any third party case, and whether the worker keeps the lion’s share of any compromise.

Where liens come from and why they matter

Imagine a warehouse employee, Maria, who tears her rotator cuff lifting a crate. She goes to the ER and hands over her group health card because she has no idea whether her employer will accept the claim. Her shoulder surgery is scheduled quickly, and the group plan pays $38,000 in hospital and surgeon bills. Two months later the comp claim is accepted, and the workers compensation insurer starts paying wage loss and medical. Later, a safety review shows the crate supplier ignored clear handling warnings, and a third party action is filed against that supplier.

At that point, several parties may assert interests:

- The workers compensation insurer may claim a lien on the third party recovery for wage loss and medical it paid, and it may claim a future credit against benefits owed after the third party case resolves.
- The group health plan may seek reimbursement for the $38,000 it paid before comp took over.
- Medicare, if Maria is eligible or becomes eligible, may issue conditional payment demands for any bills it covered and will insist that the settlement accounts for future medical needs related to the injury.
- If child support is owed, the state agency may file a lien against any settlement proceeds.

The lawyer's job is part traffic cop, part negotiator, part accountant. Each lien has its own authority and its own leverage. They do not all stand in the same line.

The workers compensation carrier's rights in third party cases

In most states, if a third party is responsible for an employee's injury, both the worker and the comp carrier have claims against that party. The worker usually has the first right to file. If the worker files and obtains a recovery, the carrier is reimbursed out of that recovery to the extent of benefits it paid, less its proportionate share of attorney fees and costs. Many jurisdictions codify this proportional reduction, often called a common fund reduction. A few require judicial approval of lien amounts. Some, like those following a strict pro rata rule, calculate the carrier's reimbursement as a ratio of the total recovery to the total damages, then apply that ratio to the benefits paid.

The carrier's recovery is not always dollar for dollar. Here are factors that change the math:

- Comparative fault. If the third party case settles for 60 percent of its full value because liability is shaky, many states require the carrier to accept the same haircut.
- Fees and costs. The carrier typically pays its fair share of the procurement costs, meaning it contributes to the attorney fee and case expenses that produced the recovery. If your contingency is 33 percent and costs are 7 percent, expect a 40 percent reduction to the lien in many jurisdictions, subject to statute.
- Allocation. If part of the settlement is clearly for pain and suffering, which workers comp does not cover, some states limit the lien to medical and wage components and exclude the non-economic portion. Other states treat the entire recovery as subject to the lien. Precision in the release and allocation language matters.
- Employer negligence. In a handful of states, if the employer's fault contributed to the injury, the carrier's subrogation may be reduced or barred. In others, the employer's fault is excluded from apportionment. Know your state's approach, and do not guess.

An example helps. Assume a jury values a case at $500,000. Due to evidence of the worker's partial fault, the case settles for $300,000. The workers compensation insurer has paid $120,000 in medical and wage loss. The attorney fee is one third and costs are $15,000.

In a state that honors comparative reductions and the common fund rule, the carrier might recover $120,000 times the 60 percent settlement ratio, then less 40 percent in procurement costs. That is $72,000 less $28,800, net $43,200. If the state does not allow a comparative reduction but does allow procurement cost sharing, the lien might be $72,000 without the 60 percent haircut, then reduced by 40 percent, net $72,000. The difference is not small, and it turns on statutes and cases you must confirm before you negotiate.

The future credit, sometimes called the holiday

After a third party recovery, many states allow the comp carrier to take a credit against future workers comp benefits, up to the net amount the worker received from the third party, after fees and costs. The logic is simple. If the third party paid for all damages, the comp carrier should not continue paying for the same elements until the worker's recovery is exhausted.

In real terms, if Maria nets $150,000 from the third party settlement, the comp carrier may suspend payment of wage loss and medical bills until it can show that $150,000 has been spent, usually on injury related needs. There are important nuances:

- Some states apply the credit only to wage loss, not medical. Others apply it to both.

- There may be a mechanism to request ongoing medical authorization and have bills applied against the credit while preserving treatment continuity.
- If the third party settlement was structured carefully, with allocations to non-lienable damages or future care funds, the credit may be narrowed.

Future credit language should never be boilerplate. A workers compensation lawyer who lives with these credits knows to define what counts as an expenditure, how the accounting will work, and what happens if a utilization review denies care while the credit is running. Spending a paragraph in the release often saves months of pain later.

Health insurance, ERISA plans, and the made whole puzzle

When group health pays for treatment that should have been covered by workers comp, it often asserts a reimbursement claim. Whether the plan can collect depends on three things: is the plan fully insured or self funded, what does the plan document say, and what does state law allow.

Self funded ERISA plans are powerful. They can preempt many state anti subrogation rules, especially if their plan language is explicit. Many such plans claim first dollar reimbursement without regard to whether the injured person is made whole. Courts vary in how strictly they enforce that language. Fully insured plans, by contrast, are often subject to state insurance laws that may require a made whole analysis or limit subrogation.

A made whole doctrine says the injured person should be fully compensated for all losses before a lienholder gets paid. Some states apply it automatically to health insurer liens unless the plan disclaims it, others require explicit adoption, and still others have narrowed it through case law. It is a potent negotiating tool, especially in catastrophic injury cases where the third party limits do not cover lifetime losses.

The common fund doctrine sits next to made whole. Even a plan with strong reimbursement rights often must contribute to the cost of obtaining the recovery. A typical result is a one third reduction if the attorney fee was one third, plus a pro rata share of costs. Plans will argue about whether fees apply to the entire lien or only to the portion recovered from certain defendants. Specificity in correspondence and math helps.

Medicare, Medicaid, and the federal overlay

Medicare is not patient. Under the Medicare Secondary Payer statute, if Medicare pays conditionally for injury related treatment when a primary payer like workers compensation should have paid, it must be repaid. If there is a settlement, Medicare expects to be protected both for past payments and for reasonably foreseeable future care.

In practice, that means:

- Report the workers compensation claim and any third party claim properly, including Section 111 reporting by insurers.
- Request and review a conditional payment letter, then submit disputes to remove unrelated charges. Small errors add up, especially over long treatment windows.
- Address future care. A formal Medicare Set Aside (MSA) is not always required, and CMS review is only available in certain scenarios, usually when the worker is a Medicare beneficiary and the settlement meets thresholds. Whether you seek approval or not, document how the settlement accounts for future Medicare covered services. If you treat it casually, the client will pay the price later when Medicare denies treatment.

Medicaid and related state programs also assert liens, usually under state statutes that require repayment when a beneficiary recovers from a third party. These programs often apply their own reductions, and some follow

formulas tied to the proportion of the recovery that represents medical expenses. Agencies typically negotiate, but they want paperwork: the complaint, the settlement, medical summaries, and a breakdown of fees and costs.

Uninsured and underinsured motorist recoveries

If the work injury arises from a motor vehicle crash, UM or UIM coverage often enters the picture. The interplay is highly state specific. In some jurisdictions, the comp carrier can assert a lien against UM/UIM proceeds. In others, statutes or case law bar comp subrogation against UM/UIM because those benefits are considered contract based, not third party fault based.

For example, a delivery driver rear ended by an uninsured motorist might collect workers comp and then recover from the employer's UM policy. Whether the comp lien attaches to that recovery can turn on a single sentence in the statute. Before you promise a net number, pull the rule and read it closely.

Personal Injury Protection, medical payments coverage, and disability policies each have their own anti subrogation quirks. Assume nothing. Verify everything.

Timing, notice, and control of the third party claim

Most states require written notice to the comp carrier when a third party action is filed and before any settlement. Some allow the carrier to intervene or to bring its own action if the worker does not sue within a specified time. A few impose short deadlines for approval of settlements affecting a carrier's lien. Missing these triggers can jeopardize funds and relationships.

In the real world, communication makes the difference. Carriers are far more flexible when they see discovery responses, photographs, and a neutral account of the case's weaknesses. If you drop a settlement agreement on their desk at 4 p.m. On a Friday with a take it or leave it stance, expect resistance.

Allocation and the art of the release

Settlements that ignore allocation invite fights. If a case with permanent injury has a comp lien and multiple insurers in the mix, take time to think about categories of damages.

Non economic damages, like pain and suffering, usually are not covered by workers comp, which focuses on economic losses, medical expenses, wage loss, and impairment benefits. In states that allow allocation, explicitly identifying a portion of the settlement as non economic can insulate it from the comp lien. Similarly, careful treatment of future medical funds can signal reasonable efforts to protect Medicare, reducing later headaches.

Avoid overreach. Courts and carriers dislike allocations that smell like fiction. Use medical cost projections, wage records, and expert reports to justify the numbers. If the total settlement itself is below clear case value due to insurance limits, make that context part of your allocation memo.

Practical ways to reduce and resolve liens

Not every lienholder can be charmed, but most respond to facts. I have had a self funded plan reduce a lien by half when shown original operative reports establishing that a second surgery was due to a degenerative tear, not the workplace incident. I have had a state Medicaid agency accept a 25 percent reduction because the liability carrier set a hard ceiling and the injured worker needed specialized equipment not covered elsewhere.

Carriers will consider these points:

- Risk in the third party case. Demonstrate liability disputes or causation weaknesses with deposition excerpts, photographs, or biomechanics opinions.
- Comparative fault. Explain precisely how the settlement reflects a percentage reduction, and apply that same percentage to the lien.
- Procurement costs. Lay out the attorney fee and costs and ask for the proportionate reduction, citing the statute or case law.
- Hardship and equities. A catastrophically injured worker facing round the clock care needs a larger net. Be specific about monthly budgets and gaps in coverage.
- Timing. Offer prompt payment on a compromised lien, especially at year end or quarter close, when some adjusters have authority to make clean numbers.

Put your math in writing. Show the starting number, each reduction, and the final figure. Transparency wins more than brinkmanship.

Two common traps that burn value

First, double payment of medical bills. When comp denies early and a health plan pays, it is tempting to let it ride and circle back later. Do not. Once comp accepts, insist that the comp carrier reprocess those bills directly with the providers. Many health plans will retract their payments if they know comp is primary. If you instead repay the health plan out of a third party settlement, you have turned a recoverable comp expense into a lien against your client’s net.

Second, ignoring the credit. I see settlements that maximize the client’s net today but set up a devastating future credit that shuts off medical care for a year. The worker then dips into the net to pay for treatment that comp would have covered absent the credit, erasing the short term victory. Think ahead. If the case justifies it, negotiate a partial waiver of the future credit in exchange for an agreed lien reimbursement, or build a medical set aside that the carrier agrees not to treat as creditable.

Ethics and trust accounting

Every jurisdiction I practice in treats lien resolution as part of the lawyer’s ethical duty. If you hold funds in trust with knowledge of a valid lien, you cannot simply disburse to the client and ignore the lienholder. Nor can you make side deals that disadvantage the client without consent. Put agreements in writing. Keep a clean ledger. When you cannot resolve a dispute in good faith, hold the money and seek court guidance.

A brief road map for coordinating comp, third party, and liens

- Early mapping. On intake, list every potential payer: workers comp, health insurance, Medicare or Medicaid, UM/UIM, short or long term disability, and child support. Gather plan documents and claim numbers.
- Control medical billing. Direct providers to bill comp first, and when comp denies, instruct them to use health insurance pending appeal. Keep an index of who paid what.
- Notice and reporting. Give timely notice to the comp carrier of any third party action. Open Medicare conditional payment queries as soon as the injury suggests significant treatment.
- Settlement staging. Decide whether to resolve the comp case or the third party case first. Sometimes resolving comp first clarifies the lien. Other times, a third party settlement drives a favorable comp compromise.
- Paper the deal. In the settlement documents, spell out lien handling, future credit terms, and any Medicare or Medicaid protections. Attach exhibits with the math when useful.

When the third party case is weak or nonexistent

Many work injuries do not involve a viable third party. A fall in the employer's parking lot might leave no one to sue. In those cases, subrogation still appears through health insurer or government liens if benefits overlap. The strategy shifts to cleaning up cross payments so that comp pays what it should. Health plans usually yield if comp accepts and reimburses providers directly. Medicare conditional payments still must be repaid if they slipped through. The absence of a third party recovery does not remove lien obligations, but it does often simplify them.

Special notes on states and exceptions

Georgia workers comp

I avoid one size fits all advice because state law diverges sharply. A few examples of differences to keep in mind:

- Some states calculate the comp carrier's lien with strict formulas in statute. Others leave more room for equitable reductions.
- A handful of states bar subrogation against certain types of policies, such as UM/UIM. Others allow it freely.
- Employer negligence modifies subrogation rights in some jurisdictions but not others.
- Fee sharing rules differ. In some states, the carrier's share of procurement costs is fixed as a fraction. In others, judges decide what is reasonable.

A workers compensation lawyer who handles cross border claims should build a quick reference chart and update it yearly. It will save you on a Friday at 6 p.m. When a release is due.

Case vignette: the forklift and the exit ramp

A client of mine, a forklift operator named Jerome, was rear ended on an exit ramp while returning from a supplier. Workers comp accepted the claim and paid $92,000 in medical and $28,000 in wage loss. The at fault driver carried only $50,000 in liability coverage. Jerome's employer had $250,000 in UM coverage. Medicare had paid nothing, but his group health plan had covered $6,500 in imaging before comp stepped in.

We settled with the liability carrier for policy limits. The comp carrier asserted its full lien. We then pursued UM, but the comp carrier argued it also had a lien on UM proceeds. In our state, that lien is not permitted against UM. We negotiated with the comp carrier to accept a reimbursement from the liability settlement only, with a 40 percent procurement cost reduction. We also secured a partial waiver of the future credit limited to medical benefits, in exchange for prompt reimbursement. The health plan agreed to withdraw its lien entirely after comp reprocessed the early bills. Jerome netted $62,000 from the combined settlements and kept his medical care flowing. The key moves were knowing the UM rule, pushing reprocessing to avoid duplicate repayment, and trading speed for a narrowed future credit.

A short checklist for clients who ask where their money went

- Ask who paid each medical bill and whether it was later reprocessed by workers comp.
- Request, in writing, the comp carrier's lien ledger with dates and amounts.
- Keep a copy of any health plan's summary plan description. The fine print matters.
- If you are on Medicare or nearing eligibility, tell your lawyer as soon as possible.
- Before signing a release, insist on written terms for lien payments and any future credit.

Final thoughts from the trenches

Subrogation and liens can feel like a swarm of hands reaching for the same dollar. They also reflect a system trying, imperfectly, to place costs where they belong. When you narrow the lien to what is fair under statute, apply common fund and comparative principles, and keep future care funded and accessible, the worker's net improves and their recovery stays stable.

The best results come from handling these issues early and in sequence. Control billing from day one. Educate clients about credits and timing so they are not blindsided. Read the plan documents and statutes, not just summaries. And when you hit a knot in the law, pick up the phone. A candid conversation with the adjuster or plan administrator, backed by clean math and a realistic appraisal of the third party case, often moves the needle more than a harsh letter ever will.

A workers compensation lawyer earns trust not only with courtroom skill, but with the quiet work of clearing liens and protecting future care. That is where cases are won in real life, one line item at a time.